Proposed Amendments to the California Clean Air Act Nonvehicular Source Fee Regulations

July 24, 2003



Basis for Today's Proposal

- Implement Legislature's direction to shift portion of Stationary Source Program budget from General Fund to fee-based program
- Comply with Governor's policy direction to relate fees to the activities of those paying fees



Recent Budget Changes

- Current budget is \$82 million dollars less than the \$243 million peak in FY 2000-2001
- Significant part of reductions related to elimination of incentive programs
- \$17 million reduction in operating expenses, including staff reductions

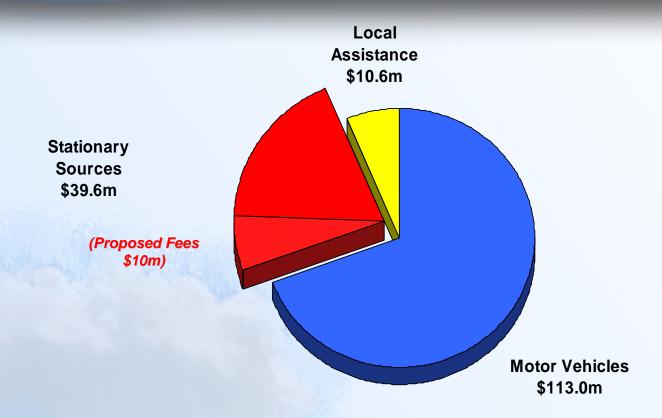


FY 2003-2004 Budget Proposed

- Reduces ARB General Fund allocation by \$12 million
 - Shifts \$10 million from General Fund to feebased program
 - ARB to absorb \$2 million difference
- Implement plan to reduce personnel services by 10 percent



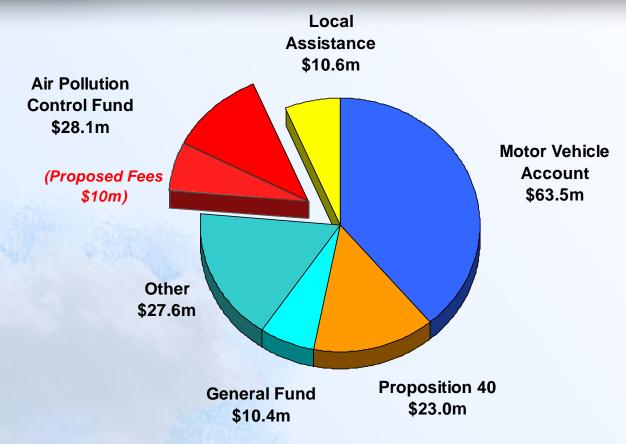
Expenditures FY 2003-2004 (Proposed)



Proposed Budget= \$163.2 million



Funding Sources FY 2003-2004 (Proposed)



Proposed Budget= \$163.2 million



Potential Impacts

- Failure to recover \$10 million in FY 2003-2004 would impact our air quality program and jeopardize compliance with federal Clean Air Act
- Impacts of non-compliance
 - Loss of \$2.4 billion in Federal transportation funds
 - Federal takeover of air quality programs
 - Higher facility offset ratios
- Less public health protection



Current Clean Air Act Fees

- Existing law authorizes the collection of \$3 million each year from facilities
- Affects about 65 facilities emitting 500 tons or more per year or more of any non-attainment pollutant or precursors
- Fees used to recover costs of programs related to nonvehicular sources



AB 10X Amends Existing Law

- Collect fees from facilities at a lower threshold
- Collect fees from manufacturers of architectural coatings and consumer products
- Governor directed that fees be spent on State activities related to the fee payers



AB 10X - Facilities

- Lowers applicable threshold levels from 500 to 250 tons per year
- Provides three fee collection options, including allowing the Board to collect fees directly
- Caps facilities fees at \$13 million



AB 10X - Other Sources

- Fees to be assessed on manufacturers of consumer products and architectural coatings whose products emit 250 tons per year or more of VOCs
- Requires the Board to collect fees
- Fees used to mitigate or reduce air pollution created by manufacturers



Goals of the Proposal

 Establish a mechanism to recover any funds identified in the final budget for recovery under a fee-based program

 Establish a fair and equitable fee assessment process



Development of the Proposal

- Developed method for assessing fees
- Proposed regulatory amendments to existing fee regulations
- Conducted two public workshops
- Held numerous meetings with stakeholders



Establishing Fees

- Emissions are the best way to distribute program costs
- Establish a uniform fee rate for all sources
- Emissions based on 2001, which is latest data available
- Affected facilities/manufacturers have opportunity to update emissions



Fee Rate Calculation

Fee per ton = (R + A - C) / E

where: R = Revenues needed as determined by State budget

A = Adjustment for undercollections

C = Carryover from previous year

E = Total emissions subject to fees



Estimated FY 2003-2004 Fees

- Cost Per Ton of Emissions
 - \$57 per ton
- Total Costs
 - 95 Facilities: ~\$8 million
 - 78 Arch. Coat./Con Prod.: ~\$5 million
- Cost Per Facility/Manufacturer
 - Smallest: ~\$14,000
 - Largest: ~\$570,000



Other Proposed Amendments

- New operative date, the latter of:
 - Date OAL files with the Secretary of State;
 - 91st day after special session ends
- ARB collects fees directly; optional process for districts to collect fees
- New definitions



Issues

- Inappropriate to act without State budget or before the final effective date of AB 10X
- Emissions as basis for fees
- Use of uniform \$/ton for all sources

Staff's Proposed Modifications

- Reduce the time from 60 to 30 days to pay fees for FY 2003-2004
- Definition of holding company
- Technical amendments to address
 South Coast AQMD emission reporting
- Increase time to review preliminary emission estimates



Potential Impacts

- No significant environmental impacts
- No significant impact on the creation, elimination, or expansion of affected businesses; or jobs
- No adverse environmental justice impacts



Summary

- AB 10X enables us to recover costs through fees
- Proposed regulation establishes the process to collect fees and is fair and equitable
- Failure to establish mechanism could jeopardize compliance with the federal Clean Air Act



Recommendation

Adopt the proposed resolution, with staff's suggested modifications